1	THE UNITED STATES INTERNATIONAL TRADE COMMISSION
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3	In the Matter of:) Investigation Nos.:
4) 701-TA-449 and
5) 731-TA-1118-1121 (Review)
6	LIGHT-WALLED RECTANGULAR)
7	PIPE AND TUBE FROM CHINA,)
8	KOREA, MEXICO, AND TURKEY)
9	Thursday, April 3, 2014
10	Main Hearing Room (Room 101)
11	U.S. International
12	Trade Commission
13	500 E Street, S.W.
14	Washington, D.C.
15	The meeting, commenced, pursuant to notice, at
16	9:31 a.m., before the Commissioners of the United States
17	International Trade Commission, the Honorable
18	IRVING A. WILLIAMSON, Chairman, presiding.
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1	APPEARANCES	3:
2		On behalf of the International Trade Commission:
3		Commissioners:
4		IRVING A. WILLIAMSON, CHAIRMAN (presiding)
5		DEAN A. PINKERT, COMMISSIONER
6		DAVID S. JOHANSON, COMMISSIONER
7		MEREDITH M. BROADBENT, COMMISSIONER
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1	PANEL	1
2		ORGANIZATION AND WITNESS:
3		ROGER B. SCHAGRIN, SCHAGRIN ASSOCIATES
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5		MICHAEL BLATZ, PRESIDENT AND CHIEF EXECUTIVE OFFICER
6		BULL MOOSE TUBE COMPANY
7		LEE SEARING, PRESIDENT AND CHIEF EXECUTIVE OFFICER,
8		SEARING INDUSTRIES
9		JOHN MONTGOMERY, JR., VICE PRESIDENT AND GENERAL
10		MANAGER, SOUTHLAND TUBE
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1	PROCEEDINGS
2	(9:31 a.m.)
3	MR. BISHOP: Will the room please come to order.
4	CHAIRMAN WILLIAMSON: Good morning. On behalf of
5	the U.S. International Trade Commission, I welcome you to
6	this hearing on Investigations No. 701-TA-449 and
7	731-TA-1118 through 1121 (Review) involving Light-Walled
8	Rectangular Pipe and Tube from China, Korea, Mexico, and
9	Turkey.
10	The purpose of these five-year review
11	investigations is to determine whether revocation of the
12	countervailing duty order of the light-walled rectangular
13	pipe and tube of light-walled rectangular pipe and tube from
14	China and our revocation of the antidumping duty orders on
15	light-walled rectangular pipe and tube from China, Korea,
16	Mexico, and Turkey will be likely to lead to continuation or
17	recurrence of material injury within a reasonable,
18	foreseeable time.
19	The schedule setting forth the presentation of
20	this hearing, notices of investigation and transcript order
21	forms are available at the public distribution table.
22	All prepared testimony should be given to the
23	Secretary. Please do not place testimony directly on the
24	public distribution table. All witnesses must be sworn in
25	by the Secretary before presenting testimony.

1	I understand that the parties are aware of the
2	time allocations. Any questions regarding the time
3	allocations should be directed to the Secretary.
4	Speakers are reminded not to refer in their
5	remarks, or answer to questions to business proprietary
6	information. Please speak clearly into the microphone and
7	state you name for the record for the benefit of the court
8	reporter.
9	Finally, if you will be submitting documents that
10	contain information you wish classified as business
11	confidential, your request should comply with Commission
12	Rule 201.6.
13	Mr. Secretary, are there any preliminary matters?
14	MR. BISHOP: Mr. Chairman, I would note that all
15	witnesses for today's hearing have been sworn in with the
16	exception of Mr. Bohn who I will swear when he arrives.
17	CHAIRMAN WILLIAMSON: Thank you. Very well. Let
18	us begin with opening remarks.
19	MR. BISHOP: Opening remarks on behalf of those
20	in support of continuation of the orders will be by Roger B.
21	Shagrin, Shagrin Associates.
22	CHAIRMAN WILLIAMSON: Welcome, Mr. Shagrin, you
23	may begin when you're ready.
24	OPENING REMARKS ON BEHALF OF THE CONTINUATION
25	MR. SHAGRIN: Thank you and good morning,

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1 Chairman Williamson and members of the Commission. 2 For the record my name is Roger Shagrin of 3 Shagrin Associates. And in these reviews we represent nine 4 U.S. producers of light-walled rectangular pipe and tube who 5 account for most of the U.S. industry producing this 6 product. 7 The sunset review has a strange background which 8 I'm sure we will explore in part during the hearing. review covers four countries, and at the outset three 10 countries proffered no substantive responses. The U.S. 11 industry file completes substantive responses with data 12 representing almost all of the U.S. industry. 13 Only two Mexican producers representing only a 14 very small share of the Mexican industry submitted 15 substantive responses, but the Commission decided to do a full review. Now, while the majority of the Mexican 16 17 industry has filed questionnaire responses as part of the 18 review, the two Mexican producers who requested the review have chosen neither to file prehearing briefs nor to appear 19 20 at this hearing. 21 These antidumping and countervailing duty cases have been very successful for the U.S. industry. As the 22 data in Table 1-2 show, between the three-year period of 23 24 investigation and the six-year period of review, the

domestic industry regained 13 points of U.S. market share.

- 1 Non-subject imports did not replace subject imports as they
- 2 left the market. Instead, the U.S. industry replaced the
- 3 subject imports after the countervailing duty and
- 4 antidumping duties were imposed.
- 5 Total imports of LWR declined by nearly 250,000
- 6 tons between 2006, the last full year before the July 2007
- 7 filing and 2013. Given the drop in consumption that
- 8 occurred during the period of review, these cases definitely
- 9 saved both plants and jobs.
- 10 However, this industry is still very vulnerable
- 11 to a recurrence of injury. Even after four years of
- 12 increasing consumption, 2013 consumption is still 350,000
- tons or one-third less than its peak in 2006. Industry
- 14 profit margins have fallen in the past three years and are
- at the same level the ITC found to be injurious in 2007.
- 16 What about future imports from these four
- 17 countries? Clearly they will increase if the orders are
- 18 sunset. China, Korea and Turkey did not participate, but
- 19 you have good information on their excess capacity and you
- 20 have good coverage as to Mexico. Light-walled rectangular
- 21 tubing is a very fungible product and Mexican LWR is just
- 22 like Chinese, Korean, Turkish, and domestic LWR. That is
- 23 why you should cumulate these four countries in the sunset
- 24 review.
- 25 The Mexican industry has grown its capacity

- 1 throughout the period of review. The share of Mexican
- 2 production sold in the Mexican home market fell to its
- 3 lowest level in five years in 2013, making their industry
- 4 more export oriented.
- 5 Mexican imports consistently undersold the U.S.
- 6 industry during the period of review. Even with the
- 7 imposition of only modest dumping margins in 2007, or 2008,
- 8 the discipline of the orders in what is a very
- 9 price-sensitive marketplace has caused imports from Mexico
- 10 to fall by nearly half between the POI and the POR.
- 11 So cumulative imports and even Mexican imports
- 12 separately would cause a recurrence of injury to the U.S.
- 13 industry. For those reasons, and because the Commission
- should not reward the Mexicans for gaming the system, I ask
- 15 you to make an affirmative vote as to all five orders in
- 16 these sunset reviews.
- 17 Thank you.
- 18 CHAIRMAN WILLIAMSON: Thank you.
- 19 MR. BISHOP: Mr. Chairman, the panel in support
- of continuation of the orders have been seated.
- 21 CHAIRMAN WILLIAMSON: Okay. Thank you.
- I want to welcome all the members of the panel
- 23 today and appreciate you taking your time from your
- businesses to come and Mr. Shagrin, you may begin when
- you're ready.

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1 MR. SHAGRIN: Thank you, again, Chairman 2 Williamson and members of the Commission. 3 Of the nine U.S. producers that we are representing in this review, we have executives from three 4 5 of those companies. However, as you will hear, and as you 6 can see from the data in the responses, these three 7 companies are respectively the largest U.S. producer, which is Bull Moose Tube, the largest producer on the west coast, Searing Industries, and the largest producer in the south, 10 Southland Tube. 11 So, with the combined 100 years of experience of 12 these executives in this industry, as well as given their 13 size nationally or geographically, we are happy to appear on 14 behalf of the domestic industry to present testimony and to 15 fully answer all questions that the Commission has of the domestic industry in this case. 16 17 With that, I would like to ask Jack Meyer from 18 Bull Moose Tube Company to present his testimony. MR. MEYER: Good morning, Chairman Williamson and 19 20 members of the Commission. For the record, my name is Jack 21 Meyer. I have been with Bull Moose Tube for 34 years. I became the president in 1997 and CEO in 2007. 22 On March 7th, 2014 Michael Blatz, who accompanies 23

me here today, replaced me as president and CEO. I will

remain as a consultant to assist Michael. Michael came from

- 1 outside the industry from Lennox International. He is a
- West Point graduate and has an MBA from MIT. Our company,
- 3 as you can see, is in good hands, but maintaining fair trade
- will be important to Bull Moose Tube's future.
- 5 For decades Bull Moose Tube has been the largest
- 6 producer of ornamental tubing in the United States. We also
- 7 produce structural tubing and sprinkler pipe. We are
- 8 extremely competitive, low-cost producer in ornamental
- 9 tubing, structural tubing and sprinkler pipe.
- 10 We have mills producing ornamental tube product
- in Illinois, Ohio, Missouri, and Georgia.
- 12 Since I testified in 2008, we have added an
- ornamental tubing mill to our facility we had in Casa
- 14 Grande, Arizona. That mill was moved from Europe and the
- 15 additional investment and employment that was added was a
- 16 direct result of the reduction imports caused by the
- imposition of duties.
- 18 I reviewed my testimony from your final injury
- 19 hearing in April 2008. In that testimony I described how
- 20 much our company had suffered due to the import surge of
- 21 light-walled rectangular that occurred during the period
- 22 2005 to 2007. Despite strong demand, we had seen a more
- than 30 percent volume decline and a huge drop in profits.
- We postponed the investment in Casa Grande and I
- 25 told the Commission if we got the relief we would do it.

- 1 And we did it.
- 2 There is no doubt Bull Moose Tube has benefitted
- 3 from the imposition of duties to make fair trade. As a
- 4 company we believe in free and fair trade and then we are
- 5 ready to compete with anyone. Our company suffered from the
- 6 big recession that occurred in late 2008 and 2009. It would
- 7 have been worse with a couple hundred thousand tons of
- 8 dumped and subsidized LWR in the United States market.
- 9 Since 2009, our LWR business has recovered as
- demand has recovered. However, it is nowhere near the
- levels of 2004 to 2006, mainly because housing is nowhere
- 12 near the levels it achieved during that time.
- 13 Bull Moose Tube will remain a competitive
- 14 producer of LWR. I agree with the comments you will hear
- 15 from Mr. Montgomery that the same mills which used to dump
- 16 LWR are now creating major problems in the HWR markets.
- 17 Because our company believes in fair trade, we believe you
- 18 should continue these orders so trade in LWR products
- 19 remains fair. If you do so, Bull Moose Tube will continue
- 20 to reinvest in our plants and expand employment in the
- 21 United States as the housing market continues to recover.
- 22 If you don't, an investment in employment will surely
- decline.
- 24 Thank you.
- MR. SHAGRIN: Thank you, Jack.

1	And our next witness is Lee Searing, president
2	and co-owner of Searing Industries.
3	STATEMENT OF LEE SEARING
4	MR. SEARING: Good morning, Chairman Williamson
5	and members of the Commission. For the record, my name is
6	Lee Searing and I am the president and chief executive
7	officer for Searing Industries.
8	We are located next to Fontana, California where
9	California Steel Industries has a mill producing hot-rolled
10	and cold-rolled sheet metal for the input of LWR. Searing
11	Industries is a family-owned business founded by my father,
12	Richard Searing, who worked in a number of positions in
13	various pipe and tubing companies in the Los Angeles area
14	starting in the 1950s.
15	Owning a minority portion of a large tube
16	manufacturer in the 1970s and '80s, and finally establishing
17	with his own two sons in 1985. He has since passed away
18	leaving my younger brother, Jim, and I who worked with him
19	from the conception to take over the management and
20	ownership.
21	At Searing, we have always treated everyone like
22	they are family. I know every single employee personally
23	and the majority of our employees have been with us for over
24	25 years.
25	From 1985 until 2007 we had never laid off one

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1 single employee, and that includes the two recessions we 2 experienced during that period. In early 2007 at truly 3 great pain and agony to everyone at our company, we laid off 4 over 25 percent of our workforce. Jim and I had no other 5 choice but to hurt some our loyal associates to make sure 6 our company survived. 7 The reason for this historical layoff was due to 8 the large volume of unfairly traded imports of light-walled rectangular tubing product. Don't forget, this was before 10 the actual recession of 2008 and 2009. At our company we 11 have five mechanical tube mills in which we can either 12 produce round or rectangular tubing. We have one structural 13 mill in Rancho Cucamonga which produces structural tubing 14 outside the scope of this investigation. 15 In 2012 we embarked on our family's largest investment when we announced a new structural tube mill line 16 17 in Cheyenne, Wyoming. This mill makes structural tubing in 18 sizes ranging from four-inch square to 10-inch square serving the booming construction market in the Bacon shale 19 20 area. We thought and given the freight cost for tubing from 21 the west coast to Chicago to the northern Rockies that putting a mill in this market was the right thing to do. 22 23 With tubing you are shipping a lot of air. With 24 coils you are not. While many producers have put in OCTG

and line pipe mills to serve the new shale drilling areas,

- we are the only company to install a structural tubing mill
- 2 to serve the additional construction required to house the
- 3 workers moving to these areas.
- In fact, we also built our own apartment
- 5 buildings to house these new employees. Make no mistake,
- 6 the only way we could have done this and made this
- 7 investment was because of the relief you granted to us on
- 8 LWR in 2008.
- 9 Light-walled rectangular tubing is normally made
- 10 to an A513 or an A500 specification. Our product and the
- 11 imported products meet the mechanical property requirements
- 12 and the wall thickness tolerances of the ASTM specifications
- as they are one in the same products.
- Most of what we produce is uncoated or black
- 15 light-walled rectangular tubing. However, we also produce
- 16 galvanized products using galvanized strip and then
- 17 regalvanizing the weld zone. And we also make LWR with a
- 18 prepaint primer applied to the product.
- 19 On the west coast LWR or ornamental tubing, as we
- 20 normally refer to it, is generally sold to distributors who
- 21 then in turn sell the product to end users. Some end users
- 22 are big enough to buy direct from mills or directly from the
- importers. The product is generally used for ornamental
- fencing, window and door security frames, metal furniture,
- 25 store shelves, display racks, auto accessories, exercise

- 1 equipment, literally hundreds of other applications.
- 2 In early times trading companies and importers
- 3 always presold these imports to distributors prior to
- 4 shipment. However, in 2007 we saw large quantities of
- 5 imports arriving unsold and held in inventory near the ports
- 6 to be sold.
- 7 At that same time that we lost business on the
- 8 west coast, our business in states like Arizona, Nevada,
- 9 Utah, Colorado and New Mexico were adversely impacted by the
- 10 imports from Mexico and Turkey which were coming through
- 11 Texas. Because of the relief granted by the antidumping
- 12 duties, we have seen volumes slowly increasing every year
- 13 for the last several years. However, we are not close to
- 14 where we were a decade ago in terms of demand in the market.
- The housing market is still just the beginning of
- 16 its recovery from the great recession that is still the main
- driver of demand. If unfairly traded imports are allowed
- 18 back into the still soft market, then our ornamental
- 19 business will suffer injury again.
- This product is 50 percent or one half of our
- 21 business in our California location. I ask you not to let
- 22 this happen to a true American, well-run, family-owned
- business with a good workforce. Please support us and make
- 24 an affirmative vote.
- Thank you very much.

1	MR. SHAGRIN: Illalik you, Lee. Alid our Illiai
2	witness will be John Montgomery, Jr., who along with his
3	father is a co-owner of Southland Tube. John.
4	STATEMENT OF JOHN MONTGOMERY, JR.
5	MR. MONTGOMERY: Good morning, Chairman
6	Williamson and members of the Commission. For the record,
7	my name is John Montgomery, Jr. My father and I own and
8	operate Southland Tube locate in Birmingham, Alabama. Prior
9	to 1995, we were principals in Hanna Steel Corporation,
10	another tube mill located in Fairfield, Alabama, and along
11	with my grandfather we have been active participants in the
12	tubing market since the '60s.
13	Like Lee Searing's company, we are very much a
14	family-owned company and a family business. I know most of
15	the employees at the company. I know most of their families
16	as well. We do everything possible to provide a safe,
17	environmentally compliant workplace with good wages, health
18	care and retirement benefits. We have several small mills
19	which make only circular mechanical or ornamental tubing
20	which you call LWR tubing and three large mills that are
21	dedicated to structural tubing.
22	With energy costs where they are today, freight
23	is a huge portion of costs for everyone in this business
24	including our customers. We are fortunate that over 90
25	percent of our steel purchases are from Alabama or

- 1 Mississippi mills, most located near Birmingham or within
- 2 100 miles. Those include U.S. Steel's Fairfield plant,
- 3 which is only a few miles away, Nucor, Decatur, and
- 4 Severstall in Columbus, Mississippi. Thus, we have
- 5 relatively low, inbound freight costs and excellent quality
- 6 steel.
- 7 For the LWR industry in general, sales to
- 8 distributors represent about 70 percent of total sales. For
- 9 our company the share of sales to distributors is even
- 10 higher. For sales to distributors, prices it the only thing
- 11 that matters. Dumped imports penetrate the distributor
- 12 markets instantly and distributors actively search out
- dumped imports. So if you sunset these orders, dumped
- imports will return immediately to the U.S. market in large
- 15 quantities.
- 16 Southland can ship competitively throughout a
- 17 500-mile radius of Birmingham and sometimes further either
- 18 by truck or rail. Given that international shipping rates
- 19 are more than our labor costs, and would probably be four or
- 20 five times our freight costs to our customers, I was shocked
- in 2007 as ornamental tubing arrived in large quantities in
- 22 ports like Houston, New Orleans, and Mobile at prices that
- were approximately the same as our steel costs. Obviously
- the lower freight costs to get to the U.S. market from
- 25 Mexican producers allowed them to obtain lower dumping

- 1 margins than exports from other countries.
- 2 Our LWR tubing business has benefitted
- 3 significantly from the imposition of duties. Imports from
- 4 Mexico have fallen by half and imports from China, Turkey,
- 5 and Korea have largely disappeared.
- 6 I guess the Mexican companies that requested
- 7 these reviews would argue that the low dumping margins
- 8 against them don't matter. Then why did they ask for the
- 9 review? I disagree with them and let me explain why through
- 10 an example.
- 11 Most companies that make LWR tubing also make HWR
- or structural tubing. That is also true of the Turkish,
- 13 Mexican, and Korean mills. While the dumping duties have
- 14 curtailed imports of LWR tubing, imports of structural
- tubing from those countries have increased significantly.
- 16 As to the Mexicans, they are selling structural tubing at
- 17 prices \$150 to 200 a ton less than our prices. For LWR
- 18 their sales prices are closer to ours because of the orders.
- 19 Though they have low margins now, they can't cut their
- 20 prices further because the margins would increase. So they
- 21 might sell LWR in southern Texas where they have a freight
- 22 advantage, but not in Louisiana, Mississippi, Alabama or
- 23 Georgia. In structural tubing they are making sales in
- 24 Birmingham. So I am certain that if you remove the
- 25 disciplines of the orders, LWR is going to pour back into

- 1 the U.S. market and injure Southland and the U.S. industry
- 2 again.
- 3 In conclusion, we are a proud family business
- 4 that continues to take great pride in the quality products
- 5 that we make for our customers. I learned this business
- from my father and he from his. We have over 250 employees
- 7 with an average tenure of over 20 years in this industry.
- 8 We have the most advanced efficient capital equipment
- 9 available in the marketplace. We can compete with anybody
- in the world, but we cannot compete against unfairly traded
- imports. These LWR cases were the first time we
- 12 participated in this process and it has definitely helped
- our business and our employees. However, I come before you
- 14 today on behalf of all of our employees to ask you to
- 15 maintain fair trade in our marketplace by continuing these
- orders. We will take care of the rest.
- 17 Thank you very much.
- 18 MR. SHAGRIN: Thank you, John. And Chairman
- 19 Williamson, members of the Commission that completes our
- 20 testimony and you'll be happy to know that I don't think I
- 21 will use the remainder of our time for rebuttal today. So
- at this point we would be happy to answer your questions.
- 23 CHAIRMAN WILLIAMSON: Thank you for being so
- 24 efficient.
- 25 Again, thank you all for coming. This morning

- 1 we're going to begin our questioning with Commissioner
- 2 Broadbent.
- 3 COMMISSIONER BROADBENT: Great. Yeah, I want to
- 4 welcome the witnesses to Washington. We're glad to have you
- 5 on a sunny day which has been unusual recently. So, I hope
- 6 you'll get to see something good while you're here.
- 7 We had a team out, Mr. Meyer, at your facility
- 8 last week and they had a great, great tour. I think the
- 9 plant manager was very impressive as I understand it. And
- 10 I'm sorry I had to miss that, but it was very helpful, I
- 11 think, for us in this case and made a lot of difference.
- 12 The companies here, maybe they could go through
- as a result of the order, sort of what kind of investments
- and improvements you've been able to make in the U.S.
- 15 economy given the protection.
- 16 MR. MEYER: Our Company has spent significant
- 17 capital on advancing our production, given notice, keeping
- our costs in line. One example, as I mentioned in my brief
- 19 was the fact that we invested a new tube mill in our Arizona
- operation. When I testified the first time here we were
- 21 putting in -- that was a brand new mill for us and we had
- visions of putting in two mills at that facility. And we
- 23 started off with just one. And that was not to produce the
- 24 product in question here.
- 25 When you made your decisions favorable for us, we

- went ahead and started our investigation and ended up last
- 2 year bringing over a tube mill from Europe, one of our
- 3 parent companies over in Great Britain and installed that in
- 4 our Casa Grande operation. That immediately gave us more
- 5 diversification in this facility and a better position in
- 6 the marketplace because we had more products to offer. We
- 7 also brought on more employees immediately and that
- 8 certainly helps our economies as well.
- 9 In the other facilities we have retrofitted tube
- 10 mills. We have put new welding equipment on our mills. We
- 11 have put new cutoff equipment on. All of these capital
- 12 appropriations make us more cost efficient and make our
- 13 product good for the immediate future and the future.
- 14 So we have -- and with those we have maintained
- 15 our employees and in certain of the other plants aside from
- 16 Casa Grande, we have added employees as well. So we
- 17 continue to do that. And naturally that is only done by the
- 18 decisions that are made here to make sure that we have a
- 19 competitive marketplace to compete in.
- 20 COMMISSIONER BROADBENT: Okay. And maybe Mr.
- 21 Searing and Mr. Montgomery.
- 22 MR. SEARING: Yes. Our company is located in
- 23 southern California. A lot of this tubing that comes into
- the marketplace actually enters into the Los Angeles, Long
- 25 Beach area ports. Our company is one of the larger

> 1 companies, if not the largest company on the west coast, but 2 especially in ornamental tubing that is processed in many 3 different ways. When the downturn hit, actually, as we saw these imports in 2006 and 2007 come in, being a privately 4 5 held company, we had to do what was the right thing. battened down the hatches, we worked really hard. We tried 6 7 to put in as much state-of-the-art equipment to be as 8 competitive as we could. As we entered into the recession, actually we did have to lay off a number of people. 10 industry in the light-walled rectangular steel has not even 11 come to close to rebounding in our company or our 12 marketplace since the 2007 downturn and then right into the 13 2008-2009. 14 I will say that once we received the relief, my 15 company went immediately into putting in new equipment for 16 light-walled rectangular tubing, cutting, value-added 17 machinery that has helped our company tremendously over 18 these last years. And as you can see, we also have expanded our company into being able to make all of the product lines 19 20 and have actually, to the good of our company, and to the 21 good of the state of Wyoming, we have put a new facility there and added new employees. 22 23 COMMISSIONER BROADBENT: Mr. Montgomery? 24 MR. MONTGOMERY: Thank you for the question. Since the orders were imposed on two of the four mills that 25

- 1 we have that manufacture LWR we installed new, safer
- 2 material handling equipment to make us more efficient. We
- 3 also installed new welders that give us a higher efficiency
- 4 and lower our power consumption. And on one out of those
- 5 four mills we replaced it and shut it down with a newer more
- 6 efficient high-speed line.
- 7 Thank you.
- 8 COMMISSIONER BROADBENT: Great. Thank you very
- 9 much.
- 10 Let's see, according to the staff report, U.S.
- 11 production, sales, employment data suggests annual increases
- every year between 2009 and 2013. In addition U.S.
- 13 producers' market share grew by almost 5 percentage points
- between 2008 and 2013, largely at the expense of the subject
- imports that are being controlled.
- 16 If you could sort of in context with some of the
- improvements you've made and what's going on in some of the
- 18 indicators, it looks to me like things are really on the
- 19 upswing and you're not particularly -- I'm trying to
- 20 understand the vulnerability argument.
- 21 MR. SHAGRIN: Commission Broadbent, because I'm
- 22 familiar with the total staff data probably better than some
- of the witnesses, I'll start with that and then I'll maybe
- 24 invite some of the witnesses to talk about the housing
- 25 market which is the demand driver.

1	So, yes, obviously in '08, '09 this economy
2	suffered a severe shock in terms of probably the worst
3	recession since the great depression, and since then the
4	economy has been slowly recovering and the same is true of
5	the housing market. We went from maybe over two million
6	units down to a low of less than 500,000 units of new
7	construction and now have crept back up to approximately
8	900,000 and LWR demand has followed the increase in new home
9	construction since the lows of 2009.
10	As you can also see, this industry is operating
11	at very low rates of capacity utilization around 50 percent.
12	I think it's interesting given the answers to your previous
13	question that capacity in the industry increased even though
14	this industry was operating at very low capacity
15	utilization. The reason for that is, these companies make
16	investments in order to reduce costs and become more
17	efficient, a new welder, new cutoffs, everything is making
18	the machinery they have more efficient and that increases
19	their potential throughput. They haven't been able to
20	utilize that because of the continued weakness in demand.
21	And I think another element of that, which is the way
22	markets work, and that is market works, is that
23	profitability in this industry has actually been declining
24	over the past few years even with the absence of the
25	unfairly traded imports. And a lot of that is there is

25

1 competition amongst -- when you have an industry operating 2 at only half its capacity utilization, there's very 3 significant competition among all these producers in this 4 industry and that pushes down profit margins. 5 So what this industry needs is continued recovery 6 and demand that we expect to happen slowly over time. 7 also needs continual relief from unfair trade because it 8 remains in a vulnerable state with low capacity utilization levels and declining profit marks. 10 Jack, or Mr. Blatz, would you like to comment at 11 all on the market and what you see in housing and demand? 12 MR. MEYER: There's no question that a big driver 13 for us is the housing market with the appliance industries 14 and all the other apparatuses that go into housing, outdoor 15 lawn equipment and so forth and so on. That continues to be very sluggish and it is returning, but at a very low level. 16 17 Reiterating what Roger said, our capacity 18 utilization is still at 50 percent. We are a very competitive industry. And, yet we have a lot of volume and 19 a lot of capacity in our back pocket. However, it almost 20 disciplines itself when you have the competitive nature as 21 we all are and running at 50 percent capacity. And that's 22 23 one reason why the profits are down. Along with that is 24 that you can't push the margins any higher right now, and in

the last couple years, and you're also still seeing a rise

- in employment costs, health care costs, electricity costs,
- 2 those things do not stay stagnant and they continue to add
- 3 to your cost element.
- 4 COMMISSIONER BROADBENT: Thank you.
- 5 CHAIRMAN WILLIAMSON: Thank you.
- 6 Commissioner Kieff?
- 7 COMMISSIONER KIEFF: Thank you, Mr. Chairman. I
- 8 join my colleagues in thanking you each for coming today and
- 9 also, of course, for hosting our team during the visit.
- 10 Having spent four years at the technical school mentioned
- 11 earlier, I took special pleasure in watching all the
- 12 machines and pieces of moving equipment. I'm only sorry I
- 13 didn't get to visit your particular facility, but certainly
- 14 appreciate the time and attention devoted to our team. We
- 15 learned a great deal and they brought back great notes.
- 16 As I think about how to think about cases like
- this, it's sometimes helpful to take pieces one at a time.
- 18 So, if I could follow up with Mr. Searing on the example you
- 19 gave about the new facility, if I understood you correctly,
- 20 the new facility you mentioned was essentially designed to
- 21 target the structural market and not the ornamental market;
- is that basically right?
- MR. SEARING: That is correct.
- 24 COMMISSIONER KIEFF: And yet that's a different
- 25 market than the subject imports in this particular case;

- right?

 MR. SEARING: That is correct.

 COMMISSIONER KIEFF: And then you've -- I think

 -- each talked about the way these two markets relate to

 each other which is that both you and your -- and the

 subject importers each produce in both of these markets, and

 to there is some degree of interaction between these two
- 8 markets. Can you just help us best understand how we should
- 9 take the information you gave about the example you gave
- into consideration in this case? Because if I understand it
- 11 correctly, although each of you has presented completely
- 12 positive stories that are totally appropriate, the example
- of the construction for the structural plant I think is not
- as relevant if I'm understanding things correctly, but I
- 15 want to ask so that you can redirect my thinking.
- 16 MR. SEARING: Our business in California which my
- father started running the first tube mill in the United
- 18 States in 1948. And we've followed the light-walled
- 19 rectangular round business all the way up through my entire
- 20 life and into the beginning of Searing Industries in 1985.
- 21 It was a very solid business. It was one that sold many
- 22 different industries. For example, we have watched since
- 23 2002, 2003 we have lost dinette furniture companies, we have
- lost furniture companies, we have lost so much of our
- 25 ongoing basis business.

1	Again, Searing Industries is one of the larger or
2	the largest manufacturer of light-walled rectangular tubing
3	on the west coast which really services the 13 western
4	states of the United States. Arizona and Nevada were
5	devastated. You know, during the downturn and even before
6	then we lost a lot of our customer base.
7	The structural mill which was put in, in
8	California, was to give us a chance to compete with offshore
9	imported tubing. We did not make all of the sizes.
10	Light-wall rectangular was a declining business and we
11	needed to be able to make more sizes to be able to be more
12	competitive.
13	I can honestly tell you that the light-wall
14	rectangular cases that stopped the tremendous import of
15	these products coming in, especially into the west coast
16	allowed us to two privately held I mean, two individuals
17	that own a company that want to continue to support their
18	employees, the industry have been involved in this since
19	1950. We borrow money to be able to put this factory in, in
20	Cheyenne, Wyoming and we felt it was a necessity to be able
21	to have all the sizes, not all, but the majority of the
22	sizes to be able to keep our company competitive as we look
23	at the world going into the next ten or 20 years.
24	COMMISSIONER KIEFF: So
25	MR. SEARING: That was our thinking behind why we

- 1 spent -- borrowed the money to be able to put that facility
- 2 in.
- 3 COMMISSIONER KIEFF: So just to make sure I'm
- 4 following you. Then you're saying that in effect the
- 5 benefit accomplished through our order allowed you to make
- 6 an investment in the Wyoming structural market, but not an
- 7 investment in the light-walled market that we're talking
- 8 about?
- 9 MR. SEARING: Right. We have excess capacity for
- 10 the light-walled rectangular. I will tell you that the
- 11 suits that went in and have for the last five years given
- 12 all of the tube manufacturers on the west coast an
- opportunity to kind of balance the ship. If that wouldn't
- 14 have happened, I don't really believe my company would have
- 15 been around.
- 16 COMMISSIONER KIEFF: Gotcha. So, let me ask
- then, Mr. Shagrin probably is in the best position to
- 18 address this next set of questions, and it may be best to
- 19 address them in the post-hearing brief because I'm not sure
- 20 that we even together could figure out how to think about
- 21 them today, but I want to tell you why I'm wrestling so that
- you can then help us wrestle later. We have plenty of time,
- obviously, later.
- I just also want to be totally transparent with
- 25 what I'm wrestling with. So, when doing decisionmaking, one

- 1 sometimes has a choice between precision and accuracy. I
- 2 can have a weighted coin or a weighted die, it will always
- 3 come up the same way. It will be very, very precise, but it
- 4 might be totally inaccurate. In order to make a good
- 5 decision, you have to have good information and then good
- 6 logic.
- 7 So, one question is for the post-hearing
- 8 probably, can you give us some more logic to help us
- 9 understand how within our statutory framework we should
- 10 integrate the information Mr. Searing and I were just
- 11 discussing. In other words, these spillovers or these
- 12 interrelationships between say market A and market B,
- 13 because we're asked in this case to target an order towards
- market A, but we're talking about the impacts that market B
- 15 has upon it and the impacts that market B has upon market B.
- 16 So, just in the post-hearing if you could explain that logic
- more that would be great.
- 18 MR. SHAGRIN: Sure. We'll do it in the post
- 19 hearing and luckily Mr. Bohn who is not here this morning
- 20 has a degree in economics, unlike myself. I have a degree
- in history, so economists and historians look at things very
- 22 differently. So, I think he --
- 23 COMMISSIONER KIEFF: Having also studied
- 24 economics at that technical school, I happen to love
- 25 thinking about that logic. It just would help later. And

25

1 2 MR. SHAGRIN: Sure. 3 COMMISSIONER KIEFF: You don't have to convince 4 me now, I just --5 MR. SHAGRIN: Right. So we'll get it. In fact, 6 your statutory function and the Commission has wrestled with 7 this over the years, is the focus on just the industry under 8 review. And in some ways, given that it's a sunset review, you have to speculate on what is likely to occur. And I 10 think there you have a complete record from the staff report 11 which gives you the foundation for what is likely to occur. 12 Now, these being executives of their companies, 13 and of course you don't have any executives from Mexican 14 companies here, what the benefit of a hearing is they get to 15 share with you the realities of their business which 16 sometimes are a little bit different from what the statute 17 narrowly guides you to do. 18 So, in the case of Searing Industries, they were able to make a substantial investment in a non-subject 19 20 product in Wyoming to take advantage of new construction in 21 the shale areas because their company still exists. As he said, because so much of their company's business was 22 light-walled rectangular tubing, and they were suffering 23 such injury by the surge of imports, their company was on 24 the verge of being put out of business. And so being able

- 1 to survive allows them to make these other investments.
- 2 COMMISSIONER KIEFF: Yeah, and the reality of
- 3 that is not lost to us. And the importance of it is not
- 4 lost to us. I just hope that later in the legal argument
- 5 you had explained how we're legally empowered to use it. I
- 6 don't doubt it's significant.
- 7 MR. SHAGRIN: And you probably won't need to. My
- 8 own view of this, I'm a little bit biased, but I do have 33
- 9 years of experiences that this is a pretty easy
- 10 straightforward sunset review. Maybe that's why our
- 11 opponents aren't here. I don't know, I can't get into their
- 12 heads. But I still think it's instructive to see the way
- 13 these markets interact. And as I think also in Mr.
- Montgomery's testimony is that he's seeing the same
- 15 producers who make a non-subject product price it so
- 16 differently than the subject product that is something now
- on the record and I think can be utilized by the Commission
- 18 to say, well, what would these actors do in the absence of
- 19 the continuation of orders. And if they're willing to dump
- other products to a large geographic area, but don't dump
- 21 the subject product and keep their sales lower in a smaller
- 22 geographic area, I think that does form a factual basis for
- 23 some or your conclusions. We'll explore that further in the
- 24 post-hearing.
- 25 COMMISSIONER KIEFF: Thank you, very much.

1	Thank you, Mr. Chairman.
2	CHAIRMAN WILLIAMSON: Thank you. We may want to
3	come back to that, but I think I want to go off on a
4	different direction first. I was just wondering, are there
5	any quality differences between the domestic product and
6	subject import?
7	MR. SHAGRIN: No.
8	CHAIRMAN WILLIAMSON: Any subsets of the
9	MR. SHAGRIN: No, because they're all made to the
10	exact same specification.
11	In other words, these products are governed by
12	specification. ASTMA500, ASTMA513, you have to give mill
13	test reports to the customers so the mill test report from a
14	domestic producer and from any of the subject producers
15	would be identical in terms of saying, this product meets
16	these specifications, and that's all the customer cares
17	about.
18	CHAIRMAN WILLIAMSON: Okay. Thank you.
19	What about the workforces? I think some of you
20	talked about how long your employees have been with you, and
21	I was wondering, what are the special skills, or how long
22	does it take to get those skills that make your business
23	viable? And you may want to make any comments on the
24	workforce and your competitors.
25	MP MEVER: Our major manufacturer of this

- 1 product is in Gerald, Missouri.
- 2 CHAIRMAN WILLIAMSON: In where?
- 3 MR. MEYER: Gerald, Missouri, outside of St.
- 4 Louis, that's our major --
- 5 CHAIRMAN WILLIAMSON: Gerald?
- 6 MR. MEYER: Gerald. G-e-r-a-l-d, Missouri.
- 7 CHAIRMAN WILLIAMSON: Is that on Route 40? I
- 8 grew up in St. Louis, that's why -- I grew up in the city,
- 9 so I --
- 10 MR. MEYER: Outside of Washington, Washington,
- 11 Missouri.
- 12 CHAIRMAN WILLIAMSON: Okay. Thanks.
- MR. MEYER: Very close to there. In fact, on the
- way to Jefferson City.
- 15 CHAIRMAN WILLIAMSON: Okay.
- 16 MR. MEYER: That's our oldest plant. That's
- Mother Moose, as we affectionately call it. And those
- 18 employees have been there 25 to 29 years. The workforce
- 19 average right now is 58 years old.
- 20 CHAIRMAN WILLIAMSON: Uh-huh.
- MR. MEYER: That being said, we are now having,
- 22 as you can imagine, an infusion of younger workers into the
- 23 workplace and we're encouraged to see that. We pay a good
- 24 wage and we're seeing a younger group now coming in and
- 25 taking over where their dads and grandfathers worked.

Т	The skill sets are various in a tube mill. It
2	depends on what the job is. If you're a mill operator or
3	you're a cutoff operator on a mill, or you're a machinist,
4	or you're a mechanic, you better have some pretty good skill
5	sets. It usually takes someone a few years to master those
6	duties that I just those jobs I just talked about. We
7	always say, when you lose a shift of employees of that type
8	of skill set, it takes months, if not years, to get people
9	back in there to duplicate those skill sets. So these are
10	good jobs. Most of the training, except for maintenance
11	comes from within. The people the elders that are there,
12	the more senior people, teach the younger guys how to make
13	this product. It is not something that is easy to be made.
14	When I was in charge of the plants, they always
15	said, Mr. Meyer, can you run one of these mills? Absolutely
16	not. That's why I have you. It is not the easiest thing.
17	
18	MR. MONTGOMERY: Thank you. I totally agree with
19	Mr. Meyer in that it is a unique skill set that you have to
20	have to in order to run one of these machines. And not
21	one person can do it, it takes a team. You have engineers,
22	electrical engineers, mechanical engineers that have to make
23	sure that conditions are correct to start a machine. You
24	have to have people who have supervisory skills, people that
25	can lead a team in terms of safety and quality. You have to

- 1 have quality technicians. You have the men that actually
- 2 run the machines, the machinists, the welders, the guys that
- 3 can work on them, maintain them, from motors and drives
- 4 perspectives.
- 5 I certainly can't do it. I used to work on these
- 6 machines when I was much younger. And they gave me specific
- 7 tasks that didn't get me into trouble and I earned some
- 8 money doing that. But I never did have the full discipline
- 9 to round out my experience to where I could be a master
- 10 supervisor over one of these lines. It takes a unique set
- of skills to be part of our team.
- 12 CHAIRMAN WILLIAMSON: Okay. Thank you.
- 13 Any comments on your workforce in competitor --
- 14 the subject countries that might be relevant here? It may
- not be anything, but I just thought I would ask.
- 16 MR. SEARING: I would think that in the
- 17 production of -- and I did run a tube mill and one of these
- 18 machines. And the team effort, as Mr. Meyer, you know,
- 19 said, Mr. Montgomery, I think would be the same in any
- 20 country. The machinery is made by a number of different
- 21 manufacturers throughout the world. I think we all probably
- 22 share in that kind of machinery. So I would think the
- workforce would be, you know, somewhat the same. And their
- ability to train would be somewhat the same.
- 25 CHAIRMAN WILLIAMSON: Okay. We already talked

- about the vulnerability of the industry. I think a lot of
- 2 -- I think it was the economy in general, the fact of the
- 3 subject imports quite ready to come back in. And I quess
- 4 the housing -- you're sort of in different areas.
- 5 California, you know, we all know about what's happening in
- 6 the west and how slow -- it's coming back, but the slowness
- of the recovery. I guess in the south, though, it hasn't
- 8 been as -- I mean, other than places like Florida, I don't
- 9 know if it's been as dramatic. So I was just -- I'm just
- 10 thinking about what are the -- further thinking about why is
- 11 the industry vulnerable? What are the reasons for it and
- 12 what are the most significant ones? This is the overall
- economy probably always drives things. But, to what extent
- is the nature of this workforce and having to invest and
- maintain that type of workforce a factor?
- 16 And then also, if there's just anything different
- 17 about the different regions? I would assume that in Texas
- in there which has probably done relatively well compared to
- 19 the rest of the U.S., having Mexican competition so close
- 20 would be a factor there.
- 21 MR. SHAGRIN: Well, first, Chairman Williamson,
- 22 as overall vulnerability, I think the fact that between 2006
- 23 and 2013 you're looking at overall consumption having
- declined from a million tons to 650,000, you know, really
- gives you a sense of the overall decline in consumption, and

- 1 that's related to two issues that are interrelated. One is
- 2 the decline in housing. These products are used around
- 3 houses and then also a lot of consumer goods that go with
- 4 homes.
- 5 And secondly, a lot of the consumer goods that
- 6 are made from tubing have actually shifted offshore
- 7 primarily to China so that instead of the manufacturer of
- 8 gym equipment or playground equipment being in the United
- 9 States, it's being made in China and imported. And as I
- think Mr. Searing particularly pointed out, and really
- 11 devastating an area like around Los Angeles where there was
- 12 historically a lot of light manufacturing. There's been the
- 13 closure of just hundreds of facilities in the U.S. that
- 14 previously utilized this product.
- 15 So structurally we have a demand problem. Maybe
- 16 some day Chinese currency changes, Chinese labor rates keep
- going up, there will be more reshoring of that
- 18 manufacturing. My own perspective there's a lot of talk,
- 19 makes great fodder for politicians, the reality is very far
- 20 removed from the discussion and the hope in the discussion.
- 21 So that's why the vulnerability continues for this industry.
- 22 I mean, imagining the imports from China, Korea, Turkey,
- 23 Mexico who don't really follow what's happening in the U.S.
- 24 market, they just sell on the basis of price, there's no
- 25 reason to believe that they wouldn't try to price their way

- 1 back to the volume levels they had before the imposition of
- duties, and yet they would be doing that in a market that is
- 3 one-third smaller and injury would be even greater.
- 4 And, John, I don't know if you have any comments
- 5 on the relative strength of housing in the south and in
- 6 Texas as compared to the rest of the country and how that
- 7 might influence demand for your products from Southland.
- 8 MR. MONTGOMERY: Well, in terms of the strength
- 9 of the housing markets, I can't comment intelligently about
- 10 that. But I think your question is on vulnerability.
- 11 CHAIRMAN WILLIAMSON: Yes.
- 12 MR. MONTGOMERY: I heard the term "vulnerability
- of our industry" --
- 14 CHAIRMAN WILLIAMSON: Yes.
- 15 MR. MONTGOMERY: -- a couple of times and, you
- 16 know, just from my perspective we're an extremely vulnerable
- industry despite the market share numbers that have grown
- 18 since the imposition of the order. Our capacity utilization
- 19 is very low, very low. Our profit margins are very, very
- 20 slim. Mr. Searing refers to the loss of end-use markets. A
- lot of people that used to buy this stuff just simply aren't
- there anymore. And price is such a huge determining factor,
- and in many cases the only determining factor on
- 24 transactional sales. And where there is a cheaper or lower
- 25 cost import option, those are sales that are typically lost.

2	So that's in terms of vulnerability, I can
3	speak to that.
4	CHAIRMAN WILLIAMSON: Okay. Thank you for those
5	answers.
6	And Commission Pinkert.
7	COMMISSIONER PINKERT: Thank you, Mr. Chairman.
8	And I join my colleagues in thanking all of you for being
9	here today.
10	My first question may or may not be one that this
11	panel can answer. But given that we don't have the other
12	side here, I need to ask you for whatever information you
13	can supply. Do we know how robust Mexican home market
14	demand is?
15	MR. SHAGRIN: I think we know that the Mexican
16	economy has largely followed the U.S. economy in the ups and
17	downs. You have data which shows and that's in Table 4-7,
18	the shipments of the responding Mexican producers which are
19	aggregated and made public in the staff report and you do
20	see that since Mexico, like the United States, has been
21	coming out of recession, that their demand has been slowly
22	creeping up in the range of 10 to 20,000 tons per year in
23	increases. And so, you know, I think that's an indicator
24	that the Mexican economy is also slow in recovering.
25	What you can also see is that the Mexican

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- 1 industry, whether through new mills or they're very likely 2 to be doing the same thing that you heard these three 3 companies do about it in terms of always trying to make 4 mills more competitive that they've been increasing capacity 5 and so at the end of this period in 2013, they have just about as much excess capacity as they had at the beginning 7 of the period of review. And then, finally, in terms of 8 their share of home market shipments relative to their total shipments, that has been declining and declined quite 10 significantly between 2012 and 2013. 11 So, as they're increasing their capacity and 12 increasing their production, the share of their sales for 13 the home market have been declining, still relatively high 14 at 80 percent, but that means 20 percent of their production 15 plus their excess capacity can be oriented towards export. And if you look at those numbers combined, that, given the 16 17 size of the U.S. market, would be a very significant chunk 18 of the U.S. market. They could basically regain all of the
 - COMMISSIONER PINKERT: I would invite you for the post-hearing to see whether you can find any information about the outlook for demand in Mexico in the home market going forward.

market share that the -- or displace all of the market share

25 MR. SHAGRIN: I'm sure we can do that,

gains that the U.S. industry has made.

- 1 Commissioner Pinkert. And we'll put that in our
- post-hearing brief.
- 3 COMMISSIONER PINKERT: Thank you. Now, some
- 4 responding companies indicates that there's seasonal demand
- for light-weight rectangular pipe and tube. Do you agree,
- 6 and if so, why would this be so?
- 7 MR. MEYER: Certainly there is in a lot of
- 8 aspects seasonal demand. A couple that come to my mind
- 9 right away is the construction industry and actually in
- 10 periods that we're in right now with this terrible weather
- 11 we've had in the last three to four months, seems like nine,
- 12 construction has come to an absolute halt. And therefore a
- 13 lot of projects are basically on hold at this point in time.
- 14 Also, comes to mind is the -- just the snowmobile -- snow
- 15 removing equipment, snow blowers. Naturally in periods
- 16 where it's sunny you don't need those and that business is
- 17 very seasonal. You're outdoor furniture, your recreational
- 18 furniture, your recreational apparatuses such as swing sets
- 19 and things of this nature, it's probably a poor example, but
- law furniture, barbecue pits, those are very seasonable
- 21 aspects as well. So, yeah, it is a very seasonal type
- 22 business and you just have to make sure that you're putting
- your operations to counteract some of those things. But,
- 24 yeah, there are certain products that are very seasonable.

> 1 MR. SEARING: I don't know that I could add too 2 much more to that because I think that's fairly closely to being exactly correct. I will tell you one of our major 3 4 businesses, you know, because we are a somewhat seasonal 5 company, exercise equipment. You know, the build up of 6 pieces of tubing which is assembled into all kinds of 7 exercise equipment begins in the, you know, May/June 8 timeframe. Typically closer to Christmas all that stuff is manufactured, made, put together in boxes and ready for 10 shipment. So, you know, the winter months are tougher on 11 our company. A little bit seasonal. 12 COMMISSIONER PINKERT: Thank you. Now, my next 13 question falls into that category of a question that I might 14 have asked the other side, had they been here, but if you 15 can supply any information about it, I would appreciate it. What impact has the opening of the Prolapso Laredo Plant had 16 17 on imports from Mexico into the U.S. market? 18 MR. SHAGRIN: (Speaking in Spanish). I'll play both sides, if you want. I'll be the Mexican side and I can 19 20 be the U.S. side. And it depends, wear a little sombrero, I 21 can do both sides. My Spanish is pretty good. 22 I would say that there is no question, and we've seen this in other cases throughout the history of the ITC 23 24 that often with the imposition of unfair trade duties that incentivises a foreign producer subject to those duties to 25

> 1 invest in manufacture in the U.S. market. I think that's 2 one of the great benefits of not just U.S. trade laws, but 3 WTO sanctioned trade laws is that it encourages more direct 4 investment in the market after relief is granted. 5 Given that, one would surmise without getting 6 near any confidential data that Prolampsa having put a mill 7 into the United States would now be serving the U.S. market 8 from their U.S. mills instead of from Mexican mills. they, of course, now would be part of the U.S. industry and 10 you would take their data into consideration as a U.S. 11 producer. So it should be subsumed in the U.S. industry 12 data. And, you know, I think you just would still look at 13 that data on what remains in the Mexican industry and you 14 have pretty good coverage. There's a few fairly major 15 Mexican companies that did not respond to your questionnaires. But you have pretty good data on the 16 17 Mexican industry and you have extremely complete, virtually 18 100 percent data on the U.S. industry and not withstanding that movement of a company from being a Mexican producer to 19 20 being a U.S. producer, I think you would still do the same 21 analysis of looking at the remaining Mexican industry and now the U.S. industry with the addition of this company. 22 And I think you have an excellent data record in 23 24 which you would still conclude that imports from Mexico 25 would be likely to increase significantly along with imports

- on a cumulative basis from other countries and that they
- 2 would injure the U.S. industry which would now include
- 3 Prolampsa in the United States.
- 4 COMMISSIONER PINKERT: Thank you. My last
- 5 question is probably more for the post-hearing. But if you
- 6 have any comments on it now, I would appreciate it. As you
- 7 know, there's some information in the record about
- 8 purchasers having experienced quality problems with Chinese
- 9 product. Do you have any additional information that you
- 10 can supply us with concerning quality problems with the
- 11 Chinese product?
- 12 MR. SHAGRIN: Probably not in addition. And I
- 13 think as to this issue there's an overlap to one of the
- 14 issues that Commissioner Kieff was talking about. And that
- is, almost all of the service centers that sell light-walled
- 16 rectangular tubing also handle heavy-walled rectangular
- tubing. Although the markets are separate, they're
- 18 certainly relationships. One is more residential
- 19 construction and the other is more non-residential
- 20 construction. And I would suspect that many purchasers in
- 21 referencing Chinese quality problems are very much aware of
- the fact that in about 2007, 2008, if I'm correct, Lee,
- there were serious problems found with A500 Grade B and
- 24 Grade C structural tubing from China where the products were
- 25 not even close to meeting the specifications. An analysis

- done by independent labs and like customs labs found that a significant portion of these products were substandard.
- 3 And in fact, in California, whichever government
- 4 agency controls construction actually banned the use of
- 5 Chinese structural tubing in California. So, I think
- 6 there's a little bit -- I don't remember hearing it as to
- 7 small ornamental tubing, but everyone in the United States
- 8 knew -- I think there was even a national news report on one
- 9 of the three networks about the problems with Chinese
- 10 structural tubing quality problems.
- 11 COMMISSIONER PINKERT: Thank you.
- 12 CHAIRMAN WILLIAMSON: Thank you.
- 13 Commission Johanson?
- 14 COMMISSIONER JOHANSON: Thank you, Mr. Chairman.
- 15 And I would also like to thank the witnesses for appearing
- 16 here today. I was unable to visit the plant last week, but
- my staff here, sitting right next to me, Michael Robbins,
- 18 was able to go and he described it to me well. And so I
- 19 appreciate your taking the time to show him your production
- in Ohio with Bull Moose.
- 21 Also just to let you know, I was indeed in Ohio
- 22 last week. I could not make your plant, but I went to a
- different one, and Mr. Shagrin was there and he pulled me
- over and showed me the exact product. He found some LWR
- 25 right there in another plant and so I know exactly what you

- 1 all -- I know well what the product is and what it functions
- 2 as.
- 3 I'd like to continue along the lines of something
- 4 that Commission Pinkert raised. In the staff report there
- 5 is a mention that Prolampsa is investing \$120 million to
- 6 open a 300,000-ton facility in Bryan, Texas. Do you all
- 7 know if that plant is going to include LWR tube?
- 8 MR. SHAGRIN: Yes, I do. It will not. My
- 9 understanding is that it is a plant that is going to be 100
- 10 percent dedicated to oil country tubular goods and line
- 11 pipe.
- 12 COMMISSIONER JOHANSON: All right. Thank you
- 13 for your response. In getting back to the plant in Laredo,
- 14 Texas, could you all compare, and you probably have to do
- 15 this post-hearing, can you compare the list of importers of
- 16 Mexican products between the original investigation and
- these reviews, and could you please put this in the context
- 18 of the recent Mexican investments and U.S. production?
- 19 MR. SHAGRIN: We'll do that confidentially in the
- 20 post-hearing brief.
- 21 COMMISSIONER JOHANSON: Okay. Certainly. You
- 22 know what I'm trying to get at is how the market has changed
- 23 since these plants have been built in the United States.
- MR. SHAGRIN: It will be in the post-hearing
- 25 brief.

1	COMMISSIONER JOHANSON: Okay. Thanks a lot.
2	The pricing products as defined include both
3	ornamental and mechanical ASTM grades. Would these
4	typically would there typically be any price differences
5	between these two grades for products that in all other
6	respect are similar? And do the companies represented here
7	specialize in one or the other standard?
8	(Pause.)
9	MR. SEARING: Our products are made in terms of
10	light-walled rectangular to an A513. A500 we do see from an
11	imported product, we do see paperwork, we do see tubing as
12	imported that is manufactured to an A500, especially a grade
13	A where there is not nearly the strength aspect as when you
14	move further up the scale to a structural product which
15	would be an A500 grade B or grade C which is for structural
16	applications.
17	In terms of what has injured our company as we
18	went through the 2004, '05, '06, you know, '07 timeframe was
19	an A513 product, small diameter tubing, square, rectangular,
20	and round which is what devastated, you know, the imports
21	into the harbor where it would be coming in directly in
22	competition at much reduced prices from what we sold for.
23	So, I hope that answers your question. We, on
24	the west coast, do not manufacture anything as far as I know
25	from our competitors even that is an A500, it's all to an

- 1 A513. I don't know if that exactly answers your question.
- 2 COMMISSIONER JOHANSON: Maybe Mr. Meyer can add
- 3 in on that.
- 4 MR. MEYER: I think what Lee says is pretty
- 5 accurate. The specs are for different applications. And
- 6 the specs entail different tolerances for certain
- 7 applications. Some people care about those, some people
- 8 don't.
- 9 Where you get into a situation where there is a
- 10 distinction between mechanical and structural is usually
- 11 around the two square area where some people feel its A500,
- 12 some people feel its A513. Quite frank with you, even we
- 13 have a hard time distinguishing some of those things. But
- it really comes down to what the customer wants and to
- 15 clarify there are different tolerances for each
- 16 specification.
- 17 COMMISSIONER JOHANSON: Could you say then that
- 18 different plants specialize in ornamental, structural or
- 19 mechanical LWR?
- MR. MEYER: We do.
- 21 COMMISSIONER JOHANSON: Okay.
- 22 MR. MEYER: I mean, we have the same -- we have
- 23 the applications for both. And we run structurals and we
- 24 run mechanicals. We run for the customers' perception of
- 25 quality and what he desires and the specifications for his

- 1 application. We certainly have mills that run both products
- 2 A500, A513, even on the same mills. Again, that can be
- 3 tweaked to what he wants from a tolerance standpoint which
- 4 will fit into A513 or A500.
- 5 COMMISSIONER JOHANSON: Okay. Would you state
- 6 that the imported products fall into the same category for
- 7 purchasers preferring certain product for ornamental,
- 8 structural, or mechanical?
- 9 MR. MEYER: I don't know.
- 10 COMMISSIONER JOHANSON: I mean, I realize this is
- 11 a commodity product, but within the commodity product there
- 12 are certain gradations.
- 13 MR. SHAGRIN: My guess is both foreign producers
- 14 and domestic producers will give distributors exactly what
- 15 they want.
- 16 COMMISSIONER JOHANSON: Okay.
- 17 MR. SHAGRIN: I think as Mr. Meyers said,
- 18 fortunately all the U.S. mills, and the same would be true
- 19 of the foreign mills, can make either A500 or A513. So it's
- 20 a matter of what the customer makes. There's a lot of
- 21 overlap just from differences and the tolerances. There's
- 22 not a lot of difference in cost. There's not a lot of
- 23 difference in testing. None of these products have to be
- 24 which you would have seen last week, Commissioner Johanson,
- 25 in terms of hydrostatic testing. None of these rectangular

- 1 products need that type of testing. So you don't have any
- 2 differences in testing requirements between A500 or A513 to
- 3 any significant extent.
- 4 COMMISSIONER JOHANSON: All right. Thank you.
- 5 MR. SHAGRIN: It's really just what the customer
- 6 wants.
- 7 COMMISSIONER JOHANSON: All right. Thank you for
- 8 your response there.
- 9 On page 14 of your brief you note that there has
- 10 been predominantly underselling by both Mexican -- by both
- 11 Mexico and Turkey over the period of this review.
- 12 Understanding that they measure very different things, how
- do you reconcile this with results from Commerce's
- 14 administrative reviews show in in Table 1-3 of the staff
- 15 report?
- 16 MR. SHAGRIN: Commerce is just telling the
- 17 Commission in Table 1-3 what the likely margins of dumping
- 18 would be if the orders were to be revoked. And your
- 19 underselling information is a comparison of the prices of
- 20 the imports inclusive of any deposits which would be posted
- 21 with customs as to their sales to U.S. customers compared to
- 22 domestic pricing to U.S. customers. So they are measuring
- different things and I guess the point we would make, and
- 24 this is why you gather information on underselling reviews
- as well as investigations, if they're still underselling

- even with the dumping duties being collected, we think that
- 2 is evidence that without the imposition of duties and given
- 3 the ability of foreign producers to undersell that that
- 4 would lead to a likely increase in the imports. Because in
- 5 a price-sensitive commodity, price is how you make sales and
- 6 if you will undersell, you will make greater volumes of
- 7 sales.
- 8 COMMISSIONER JOHANSON: All right. Thank you for
- 9 your response.
- 10 Would the fact that the vast majority of sales of
- 11 LWR -- of LWR tube are made on a spot basis influence the
- 12 level of inventories that are maintained relative to other
- pipe tube products that might be produced more on an
- 14 as-ordered basis?
- 15 MR. SHAGRIN: I mean, I think, Commissioner
- 16 Johanson, what you're trying to get to is the fact that LWRs
- on a spot basis, there's very few contracts, a minority of a
- 18 few end users may have some contracts. So what that would
- 19 mean is that most of the inventories that are held of this
- 20 product are in fact held by distributors because it is their
- job to purchase from manufacturers either foreign or
- domestic and then to stock that product for sales to end
- users. And that would tend to reduce the amount of
- 24 inventories held by U.S. producers, they're tending to
- 25 respond to orders from distributors, manufacture product,

1	get it to the distributors to hold inventory rather than
2	them manufacturing for inventory to hold for distributors.
3	
4	Anyone else want to comment on that?
5	MR. SEARING: Just one thing. During the period
6	of time where we saw an influx of tubing entering into the
7	Los Angeles harbor and warehouses, I can personally tell you
8	hundreds of thousands of feet were used for the storage of
9	unsold light-walled rectangular tubing which continued to be
10	an ongoing thorn. It wasn't like the distributors were
11	buying for need, the importers were stocking this product
12	and everyone knowing was there was very detrimental to the
13	pricing and to the industry in general for a number of years
14	and it was only getting worse before, you know, these suits
15	were filed and the determination was made in our favor.
16	Today those warehouses are empty, I know.
17	COMMISSIONER JOHANSON: All right. Well, that
18	helps color the picture for me. Thank you for your
19	responses.
20	CHAIRMAN WILLIAMSON: Thank you.
21	Commissioner Broadbent?
22	COMMISSIONER BROADBENT: Okay. Thank you. Let's
23	see, I wanted to talk a little bit about volume. The data
24	provided by the Mexican industry indicates that its
2.5	shipments have been almost entirely directed toward either

- 1 the U.S. market or the Mexican market over the period of
- 2 review. Can we -- this might lead us to conclude that
- 3 there's not that much divertible capacity in Mexican. Can
- 4 we conclude that, Roger? Mr. Shagrin?
- 5 MR. SHAGRIN: Commissioner Broadbent, I would
- 6 reach exactly the opposite conclusion. I would say that if
- 7 Mexican exports were more diversified that that would mean
- 8 that they would be less likely to concentrate on the U.S.
- 9 market. The fact that the data is confidential, but just
- 10 characterizing it as you did in your question, if the
- 11 Mexican sales are concentrated on their own market and the
- 12 U.S. market, and I believe there are very little imports of
- 13 this product into Mexico, I would reach the conclusion based
- 14 upon substantial evidence that that would mean that their
- 15 excess capacity would then most likely be focused on
- increased exports to the U.S. market.
- 17 The U.S. market has additional demand that is
- 18 either going to be satisfied by imports or domestic. The
- 19 Mexican market doesn't have room for additional shipments if
- it is already being 100 percent satisfied by the Mexican
- 21 industry.
- 22 COMMISSIONER BROADBENT: Okay. And then how do
- 23 we interpret the recent increase in Mexican third-country
- 24 exports?
- MR. SHAGRIN: Well, as I said, that information

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1 is confidential. We will treat it confidentially in our 2 post-hearing brief. But I think I would agree with your 3 general characterization of your original question that most 4 of the Mexican production is focused either on their home 5 market or exports to the United States. And why don't we 6 treat confidentially the data on the changes and/or the 7 level of their sales to third-country markets in our 8 post-hearing brief. COMMISSIONER BROADBENT: Okay. Thank you. 10 And this is back on the low margin question, 11 Mexico received relatively low margins, as we mentioned, 12 compared to the other subject producers. And then, you 13 know, we still saw its presence in the U.S. market increase 14 slightly in 2008 and kind of just retained the U.S. market 15 presence throughout the period of review. 16 Can you sort of summarize again, you know, what 17 were the restraining aspects of the order? 18 MR. SHAGRIN: Well, first, I think it's a pretty dramatic impact which I presume is what led the Mexican 19 20 producers to want to have a sunset review rather than just 21 have an expedited review. And that is imports from Mexico averaged, I believe, about 156,000 tons per year during the 22 three full years of the period of investigation and have

averaged about 76,000 tons or roughly half in the six years

of the period of review. So these small duties have caused

> 1 imports from Mexico to fall by half, and I think reiterating 2 one of the main points made in Mr. Montgomery's testimony, 3 his company, which focuses on sales in the south, you know, 4 towards Texas, saw a dramatic change in the geographic 5 coverage of the imports from Mexico after the imposition of 6 the duties, rather than selling not only into Texas and 7 Oklahoma, but throughout the southeast, they basically 8 restricted themselves to selling mostly in the Texas market. 9 10 And the way the dumping laws work out is if 11 you're monitoring your selling prices to the U.S. and Mexico 12 so that you're not going to see increased duties during 13 administrative review, then you're not going to want not 14 absorb an extra \$75 of freight to get from Monterey to let's 15 say, Georgia. Whereas if there are no duties, you say, well, I got extra capacity, I'll absorb that freight. It's 16 17 not -- I'm not going to have to pay extra duties later. So 18 I think the -- both the record evidence, which is the steep decline in imports from Mexico as well as the anecdotal 19 20 truthful evidence of Mr. Montgomery shows a significant 21 change in the way the Mexican industry has approached the U.S. market in this product area since the imposition of the 22 duties. 23 24 COMMISSIONER BROADBENT: Okay. Looking back at the original investigation I took note of the fact that the 25

- 1 U.S. industry only lost .3 percent of market share. And
- 2 which you had -- you know, there was the situation where the
- 3 subject imports were gaining slightly, but at the expense of
- 4 the nonsubjects.
- 5 What about the current record would lead us to
- 6 think that subject imports would gain market share at the
- 7 expense of the U.S. industry?
- 8 MR. SHAGRIN: I think it's a combination of the
- 9 excess capacity that they have, their willingness to
- 10 undersell and the fact that they -- it's a price sensitive
- 11 market and they can return to this market with increased
- 12 quantities of sales and because nonsubject imports have been
- 13 flat in terms of market share during the POR the only ones
- 14 they can take market share from is the U.S. industry.
- 15 So I think t his record has plenty of substantial
- 16 evidence to support a finding that if the orders were to be
- 17 sunset, imports would increase and take market share from
- 18 the U.S. industry. And given their willingness to
- 19 undersell, and, once again, given that this is a price
- 20 sensitive commodity product that they would have a price
- 21 suppressing or price depressing effect on the prices of the
- 22 U.S. industry.
- 23 COMMISSIONER BROADBENT: Okay. And then looking
- on sort of our cumulation decision in this investigation,
- 25 really three of the four countries didn't increase market

- 1 share in the original investigation. Is there reason that
- 2 the Commission should not take this lack of volume increase
- 3 into account in cumulation?
- 4 MR. SHAGRIN: First of all, I'm going to look for
- 5 the table, Commissioner Broadbent.
- 6 COMMISSIONER BROADBENT: Take your time.
- 7 MR. SHAGRIN: I think the factual predicate of
- 8 your question is not correct. I am seeing between 2005 and
- 9 2007 during the period of investigation, imports from China
- increased in their market share from 4.2 to 9.9 percent.
- 11 COMMISSIONER BROADBENT: Right. That's the one.
- 12 MR. SHAGRIN: That's the one that you're looking
- 13 at. So maybe what I'm referring to is that and don't
- forget, I mean, in looking at this, these cases were filed
- in July 2007. I would note that the Commission majority in
- 16 their affirmative determination did find that the pendency
- of the investigation did have an effect on imports of these
- 18 products. So I think you can see that on -- and of course,
- 19 the data on Korea is confidential because one Korean
- 20 producer was found not to have margins. So it has to be
- 21 redacted between nonsubject Korean and subject Korean. But
- 22 overall, you know, there was, prior to the filing of this
- 23 case, at the beginning of July 2007, a significant increase
- in the import market share of these countries between 2004
- and 2006, and it's the imposition of these duties that made

- 1 the import market share go down and allowed the U.S.
- 2 industry.
- 3 So for purposes of cumulation, this is a -- we
- 4 don't think there's anything on this record that shows that
- 5 imports from Mexico would have no discernible adverse
- 6 impact. There's information that shows that all of the
- 7 imports from all four subject countries are of identical
- 8 products. Before the imposition of duties, they were all
- 9 present in the U.S. market. They all go through the same
- 10 channels of distribution. All of these imports from all of
- 11 these countries during the POI were focused on the
- 12 distributor market. That's still true today. You have
- 13 cumulated evidence on the Mexicans where over 90 percent of
- 14 their imports are focused on the distributor market.
- 15 So I believe, based upon my experience in these
- 16 types of cases that this record is replete with the type of
- 17 evidence the Commission utilizes to find that these imports
- 18 from all four countries should be cumulated.
- 19 COMMISSIONER BROADBENT: Okay.
- 20 MR. SHAGRIN: If not, imports from Mexico alone
- 21 would probably cause a recurrence of injury.
- 22 COMMISSIONER BROADBENT: Okay. Well, I'll look
- 23 at that closely. Thanks.
- I've still got a minute here.
- 25 The prehearing report provides international

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Shagrin.

1 export data using a six-digit HTS number that includes a 2 variety of products including subject merchandise. But this 3 might be a kind of a larger basket category. Do you think 4 that this trade data is useful for understanding the volume of exports from subject countries? Do you have any 6 alternatives for understanding exports from subject 7 countries? Any way we could look at that? MR. SHAGRIN: We don't have any alternatives. 9 think the staff did the best they could. The HTS of other 10 countries does not have the ten-digit breakouts that we have 11 in our tariff system that allows for the differentiation of 12 the subject wall thickness and the non-subject wall 13 thickness. So I believe that this is first the best that 14 you can do with the reservations you already enunciated in 15 your question that this is not perfect and covers both subject and nonsubject. But it's also indicative of the 16 17 trends. I mean, so for example, in the six-digit category 18 you can see really large increases in Chinese exports to the rest of that world. So I think, you know, with the proper 19 20 reservations because of the nature of the data itself, that 21 the Commission can draw reasonable conclusions that this export data is indicative of trends while it's not exact as 22 23 to the product subject to investigation. 24 COMMISSIONER BROADBENT: Okay. Thank you, Mr.

Τ.	CHAIRMAN WILLIAMSON. COMMISSIONER KIELL?
2	COMMISSIONER KIEFF: Thank you very much.
3	So, Mr. Shagrin, can you so we don't have the
4	other side here. What should we do with that, if anything?
5	MR. SHAGRIN: Well, I'd break it into two pieces.
6	One is what do you do exactly in this case; two, what do you
7	as an institution to make sure your time is best utilized?
8	And in a small way I do have concerns about my time as well.
9	People think as lawyers sell time, we love wasting time. I
10	do not fall into that category. I am poor at wasting time
11	and I'd rather be using it for leisure purposes than even
12	selling it.
13	So, in this case itself, I think the fact and the
14	Mexicans still have the opportunity their counsel is
15	behind us. They're not exactly light-weight firms, White
16	and Case and Arent Fox have certainly much larger
17	reputations in the legal field than Shagrin Associates. So
18	one has to presume that they thought having been hired to
19	participate in this review that there was a tactical
20	advantage to not coming before the Commission with
21	executives to answer your questions and to not file a
22	prehearing brief. They have the opportunity to file a
23	post-hearing brief still. You will accept that from parties
24	that don't appear at the time of your closing of the record.
25	

> 1 So, legally, I'm not sure you can draw any 2 conclusions from their lack of participation here. I think 3 maybe your reviewing courts would question you drawing 4 conclusions from lack of participation at a hearing versus 5 lack of filing questionnaire responses where you obviously 6 are empowered to draw adverse inferences. 7 To the structural issue, at this time, this 8 Commission is extremely busy with a lot of cases. I am part of that problem. And so I recognize that. 10 The Commerce Department is probably the most 11 overwhelmed I have seen it in the last 20 years, since the 12 late 1990's, yet they have many fewer people than they did 13 then. So, I myself recognizing the problems have a little 14 bit of a moratorium on filing new cases. You really can't 15 push people too far and I had some experiences even here when you all were pushed by, I guess, six cases being filed 16 17 in two days. It didn't work out too well for the results in 18 many of those cases. So I do believe that there's a sense in the trade 19 20 bar that out of a sense by the Commission of due process, 21 that if just one foreign producer shows up and files a substantive response, even though they are a very small 22 portion of that foreign industry, that this Commission in 23 24 determining adequacy will kind of bend over backwards to say, we just saw the full review, everybody ought to have 25

> 1 their chance to come appear before us in a final hearing. 2 We're in a period of budget austerity. I really 3 believe when I represent domestic industries, and I had this 4 happen recently in a case where one of the largest producers 5 in the industry didn't hire us. But I thought a -- a 6 decision on adequacy getting that company's data was very 7 important in the substantive response. So I and other 8 people in the industry begged that company, without hiring us, to provide the data so that we would be adequate so we 10 wouldn't be half an industry, but 80 or 90 percent of 11 industry, whatever the numbers. Those are all hypothetical. 12 13 I think the same should be true of the foreign 14 I'm very well aware of the Mexican industry. They 15 have trade associations. Canasero and Pipe and Tube Trade Associations. They don't have to come to this Commission 16 17 with only two producers representing a very small share of 18 the Mexican industry and then you say, oh, yeah, they're a small share, but we ought to give them a chance. They could 19 20 have put in the kind of effort that our industry does to 21 say, hey, if you set the rules here through your precedents and say, if you're less than half an industry, we're not 22 going to say you be adequate. Get out to the grade 23 24 associations in the country, reach out to the other producers. Give us that information. 25

1	So I think going forward, and in a certain
2	respect, only because I'm here so much, much to my chagrin,
3	no pun intended, you changed your rules on accepting brief
4	and expedited reviews because of an experience I had at the
5	Commission about seven or eight years ago where we wound up
6	in a similar situation to this and the Commission said,
7	well, in part we're having a full review because the
8	domestic industry data wasn't as fulsome as we wanted and,
9	you know, we couldn't get anything more because we don't
10	even allow briefs to be filed when we do expedited reviews.
11	We're done. One set of comments, we're finished.
12	So the Commission changed its regulations on
13	sunset reviews. Here I don't think you have to change your
14	regulations. But I do think it would benefit all of us,
15	mostly you all, if you change your practice. That's the
16	learning lesson here. We're all, even though not
17	yourself, Commissioner Keiff, but many of us are now older.
18	We can always learn. And I do believe that this case has a
19	learning lesson. And to me that is that when the Commission
20	has a very small portion of a foreign industry filing a
21	substantive response you don't say, oh, got to give
22	everybody a chance to due process. What do they do with
23	that chance? They didn't show up at this hearing.
24	Let's go, we're done. Expedite.
25	COMMISSIONER KIEFF: At the risk of cutting you

> 1 off, I just need to try to maybe ask you a slightly 2 different question. We can't control parties and presumably 3 you can't control parties other than yourself. I think due 4 process is one concern, but returning to the notion of sound 5 decisionmaking and precision versus accuracy, when I have 6 data in front of me that is old, and I have one side of a 7 dispute and not the other side, I only know one thing which 8 is what the world looked like a long time ago and I'm being asked to make some decisions about the world and what the 10 world is likely going to look like if there is a change in 11 the order in the future and it's quite difficult to make 12 that decision with only one view in front of me. 13 That means that the reviewing bodies, the Court 14 of International Trade and the Federal Circuit and if they 15 were so inclined, the Supreme Court could, using very sound administrative law principles defer to one of our decisions 16 because it was well-supported by the record that was before 17 18 us. And as a result the United States, as a country, could be making decision after decision on records that are 19 20 thinner and thinner and in that way look in a world setting 21 like a very precise and very inaccurate decisionmaker. 22 In the post-hearing can you give us some reasons why we should have confidence that our decisions made 23 24 without the benefit of input from the other side are not likely going to fall victim to that concern? Because I 25

- 1 think that there are a number of reasons why one might at
- least at first glance think that that is a concern.
- 3 MR. SHAGRIN: Yeah, we'll do that in the
- 4 post-hearing and I would say that the reviewing courts ought
- 5 to defer to your judgment when you give weight to the
- 6 testimony of the only side you heard from versus the lack of
- 7 evidence from the other side because you have heard from
- 8 executives of three of the largest companies in this country
- 9 producing the subject product who have told you what will
- 10 happen to them.
- 11 (Simultaneous conversation.)
- 12 MR. SHAGRIN: The other side decided not to tell
- 13 you their story.
- 14 COMMISSIONER KIEFF: Not to put too fine a point
- on it, I don't doubt that they will give the deference. I
- 16 think that then the system as a whole is based on a set of
- 17 legal rules about deference and some version of inference,
- 18 adverse or otherwise, that are all therefore explicitly not
- 19 about accuracy and we then drift far from accurate sound
- 20 decisionmaking.
- 21 MR. SHAGRIN: And just to get back to the point I
- 22 made earlier, that's why I think you have to be more careful
- and I know you, you know, we're not in the business of
- 24 perfection in making your own reasonable assumptions of how
- 25 likely it is at the time you're making your decisions on

- going expedited or full are we going to have all parties
- 2 participating in this case throughout.
- 3 COMMISSIONER KIEFF: Okay.
- 4 MR. SHAGRIN: I like when everybody participate.
- 5 And then if they don't, we shouldn't be harmed by their lack
- 6 of participation.
- 7 COMMISSIONER KIEFF: And just in the interest of
- 8 time, I'd like to ask you follow up afterwards with this and
- 9 then if you could bake into your thinking so that I could
- 10 then -- I'll just wrap up here. If you could bake into your
- 11 thinking the inevitable strategic indogeneity. In other
- 12 words, if you're a lawyer for industry and country X, would
- you in subsequent cases advise that industry to come to the
- U.S. system whether it's the ITC, CIT, CAFC, or SCT, or
- would you instead prefer to have a large buildup of
- 16 decisions made against your country that then position you
- 17 well to bring a WTO action in which you can now confidently
- 18 say the U.S. is making all of its decisions without
- 19 information. Because that then would be accurate, that
- 20 would be based on inferences, but not information.
- 21 And just if you -- again, no need to hear it now,
- 22 I look forward to reading it in the brief, the more you can
- 23 provide that to us in writing, the more we can integrate
- that into our opinions. And that's what we're -- that's
- what I'm looking to do. So, thank you.

- 1 MR. SHAGRIN: Will do. 2 COMMISSIONER KIEFF: Thanks, no further 3 questions. 4 MR. SHAGRIN: Okay. 5 CHAIRMAN WILLIAMSON: Okay. Thank you. Okay. 6 How should we assess the impact of imports from Canada? And 7 do you think nonsubject imports are also causing injury to 8 the U.S. industry? MR. SHAGRIN: I think I'll let Mr. Meyer -- they 10 have a plant in Canada. I think that between the U.S. and 11 Canada there's a significant amount of trade in these 12 products, unlike Mexico in which there are virtually no 13 exports to the United States. We do have exports to the 14 United States of this product. I think that basically 15 between Canada and the United States, the imports from 16 Canada are not injurious in this product. Many of them come 17 from producers like Bull Moose that have plants there and 18 maybe Mr. Meyer will describe it. I think they just make a choice of if we have customers in the United States and 19 20 Canada, when is it most freight efficient to ship those 21 customers in those two jurisdictions from plants near the 22 U.S. or Canada. 23 CHAIRMAN WILLIAMSON: Okay.
- MR. SHAGRIN: So we do think that those imports 24
- from Canada are noninjurious and you can reach those 25

- 1 conclusions and they act differently and they were priced
- 2 differently than subject imports.
- 3 CHAIRMAN WILLIAMSON: Mr. Meyer?
- 4 MR. MEYER: I agree with your comments. It's a
- 5 different atmosphere. You do have companies that service
- 6 both countries. And I think everybody is much more
- disciplined than you're seeing in the countries we're
- 8 talking about right now. And basically it really is,
- 9 everybody wants to be competitive, do the right thing, and
- decisions are based on basically two things, in my opinion,
- and that is freight, and exchange rates.
- 12 CHAIRMAN WILLIAMSON: Okay. Thank you.
- Where do you suggest we look for further
- information regarding the Chinese and Korean industries,
- given that they're not here?
- 16 MR. SHAGRIN: We gave you in our substantive
- 17 responses and a lot of that was incorporated into the staff
- 18 report. There is information both in the original
- 19 investigation and also from journals that we subscribe to
- which have information about the number of mills, their
- 21 capability of producing the product if not always capacity
- that would be allocated to this product. So when these
- countries don't participate, both we and the Commission
- 24 staff do our best to provide you with the best factual
- 25 information reasonably available to us for you to build a

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sacrificing accuracy. but the best record you can develop in 3 the absences of their participation. 4 CHAIRMAN WILLIAMSON: Okay. Thank you. 5 I have no further questions. Commissioner Pinkert? 7 COMMISSIONER PINKERT: No further questions. CHAIRMAN WILLIAMSON: Commissioner Johanson? 9 COMMISSIONER JOHANSON: I have just one question. 10 Looking at the margins assigned by Commerce to Turkish 11 producers in Table 1-5, it would appear that the 12 depreciation experienced recently with respect to the U.S. 13 dollar which is about 26 percent in the last nine months 14 would give the antidumping remedies much less bite now. 15 Have U.S. imports from Turkey responded to this? 16 MR. SHAGRIN: No, not in Light-walled 17 rectangular, but certainly in other products. And there's 18 no doubt, and this is just the vagaries of the international marketplace when a country's currency relative to the U.S. 19 20 dollar changes dramatically and with the current upheaval in 21 Turkey, it's almost like a double whammy, is their currency falling because of the domestic upheaval in the country, 22 which gives people less confidence in the country and its 23 24 economic institutions, or is the currency falling which then adds to things like food inflation, because Turkey is a 25

record so you're not just speculative and you're not

> 1 major food import, and does that cause additional upheaval 2 because their currency is falling and, of course those 3 upheavals in the economy affect home market demand. So I 4 would say that we're actually seeing a great deal of benefit 5 from the orders given that we are not seeing big increases 6 in imports from Turkey as a result of the tremendous 7 currency depreciation of the Turkish lira, particularly as 8 compared to other steel products that I'm aware of. COMMISSIONER JOHANSON: All right. Thank you for 10 your response and that concludes my questions. 11 And then I would like to thank all of you again 12 for appearing here today. 13 CHAIRMAN WILLIAMSON: Commissioner Broadbent? 14 COMMISSIONER BROADBENT: Thank you. Your 15 comments about Canada just sort of got me thinking about all that we've been hearing about, sort of the North American 16 17 platform for manufacturing. And I would just like to know 18 how you guys sort of think about it and how you're factoring into your future planning. 19 20 It seems to me that demand in Mexico is going to 21 continue to go through the roof compared to our demand levels. But I am looking at these business monitor 22 forecasts and so forth, and you know, we got a lot of 23 24 integration with Mexico at this point, in, you know, electronics, autos, energy, and so forth. And these 25

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2 becoming, you know, competitive globally from the North 3 American platform. And if we think that Mexico is going to be a lot of demand for our product, don't we want to be 4 5 working towards the situation where we're encouraging 6 two-way trade with Mexico and partnership rather than sort 7 of this -- this confrontation industrial organization? MR. SHAGRIN: I'll let, maybe Mr. Meyer and 9 maybe Mr. Blatz talk about general manufacturing North 10 American platform. But Commissioner Broadbent, I must admit 11 sitting here listening to that, that sounds like a political 12 argument to me that the United States should not apply the 13 antidumping laws to Mexico. 14 COMMISSIONER BROADBENT: No, no, it's not. I 15 mean, I'm just using the benefit of having the industry executives here to talk about how they see the future just 16 17 so I can understand, you know, where they're going. And I 18 understand the law. I'm not trying to deviate from that. MR. SHAGRIN: But it's important as we have 19 20 two-way trade and the growth in that trade that it be fair 21 and the Mexicans very vigorously apply the laws to imports from the United States. Probably even more so than we apply 22 the laws to imports from Mexico. 23 24 Do you have any comments on the North American platform? 25

companies are benefitting from integration and we're

> 1 MR. MEYER: Where it's going? 2 MR. SHAGRIN: Yeah, where it's going in the 3 future? MR. MEYER: I'm an optimist, always have been. 4 5 believe the economy is changing. I believe that we can 6 return to a blue collar country and bring in the jobs that 7 will benefit the middle class. I believe that the industry is on a poise to be very strong in the next couple of years. I believe that we have our ducks in a row as far as being 10 competitive. We've spent the money to do that. And as long 11 as everybody's going to play by the same rules, that's fine. 12 So I do believe that I'm very optimistic that the U.S. 13 economy is improving. Certainly it's a very complicated 14 situation because the exchange rates naturally do help, the 15 dollar a week helps a little bit. But we are seeing some things come back into this country from China and other 16 17 areas where the whole products went over there. 18 I don't think we'll see a return of gym sets or bicycles from China, but there are certain other areas that 19 we are seeing an uptake in our demand. I think that's what 20 21 we want. That's what we want as a business. That's what we 22 want as a country, and as long as things are on an even playing field, we welcome that. 23 24 MR. SHAGRIN: I think that's it. Searing and Southland are not as international of business as Bull Moose 25

- 1 Tube which also has a -- you know, plants in -- related
- 2 companies with plants in Canada and Europe as well.
- 3 COMMISSIONER BROADBENT: Okay. All right.
- 4 Well, thank you very much and I want to thank the witnesses
- 5 for coming here and all your time.
- 6 MR. SHAGRIN: Thank you.
- 7 CHAIRMAN WILLIAMSON: Okay. No further questions
- 8 from the Commissioners. Do staff have any questions for
- 9 this panel?
- 10 MS. HAINES: Elizabeth Haines. Staff has no
- 11 questions.
- 12 CHAIRMAN WILLIAMSON: Thank you. Okay. Since we
- don't see any respondents here to see if they have any
- 14 questions, I guess we'll go to closing statements.
- 15 But before that, I want to really thank this
- 16 panel for their time and for the information they shared
- 17 with us today.
- 18 I don't know whether -- would you like the panel
- 19 to sit back and Mr. Shagrin you can go forth. Or how do you
- 20 want to handle this?
- 21 CLOSING REMARKS FROM MR. ROGER B. SCHAGRIN
- 22 MR. SHAGRIN: There is no need -- I want this to
- 23 be a red letter day in the history of the ITC. And that is
- that on behalf of the Petitioners, there will be no closing
- 25 statement or rebuttal. I think the record speaks for itself

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1 that this Commission should reach a unanimous, affirmative 2 determination that injury would be likely to recur and I 3 think given our brief, our opening statements, statements of 4 witnesses, responses to your questions, we don't have any 5 need for further clarification other than that which I've 6 already promised various Commissioners to address in our 7 post-hearing brief. So, give you a chance to enjoy what 8 will hopefully be a nice weather day and I hope that this is about maybe my fourth time appearing during my career in 10 hearings in which the opposition did not show up. I hope 11 it's the last time. I hope we work together to ensure that. 12 I'm all for change when it improves institutions. And as I 13 said, even as we get older, it is still possible to have 14 learning experiences in life. So I leave you with that. 15 I thank you for your participation today and I will pass on the opportunity to make closing statements or 16 17 rebuttal statements. 18 CHAIRMAN WILLIAMSON: Thank you. MR. SHAGRIN: We thank the Commission and the 19 staff for your hard work in this case. 20 21 Thank you. CHAIRMAN WILLIAMSON: Having just made one, you 22 23 pass on that. 24 But, thank you all very, very much.

Closing statement. Post hearing briefs,

1	statements responsive to questions, and request of the
2	Commission, and corrections to the transcript must be filed
3	by April 11, 2014. Closing of the record and final release
4	of data to parties will be May 14th, 2014. Final comments
5	are due May 16, 2014.
6	And with that, this hearing is adjourned.
7	Thank you.
8	(Whereupon, at 11:24 a.m., the meeting was
9	concluded.)
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